# Utility Payments on the San Bernardino County Tax Roll

Public Works
City Council Meeting

May 12th, 2025 Chris Alanis, Special Projects Consultant



### Agenda

- CALIFORNIA DE LA CONTRACTOR DE LA CONTRA
- Background on Current Billing, Delinquencies and State of CA Legislative Impacts
- 2. Tax Roll Billing Proposal Consideration
- 3. Why is the City Proposing these Changes to Billing?
- 4. What Accounts would the Proposed Change Apply to?
- 5. How will residents see these Savings & Changes?
- 6. Opt-Out Options
- 7. Recap
- 8. Recommendation & Options
- 9. Next Steps and Public Outreach

### **Background on Current Billing**



Customers receive their utility bill based on below:

- The City sends six water bills per year to homeowners (bi-monthly)
- The City sends six sewer bills per year to homeowners (bi-monthly)
- The City sends six trash bills per year through our designated trash hauler (bi-monthly)
- 18 separate bills are sent per year to homeowners

### **Background-Current Bill Overview**

#### Water & Sewer



 Account Number
 Service Address
 Billing Period

 123-4567.89
 123 S EASY ST
 12/24/24-02/20/25

BILLING DATE: 03/11/25 DUE DATE: 04/07/25



- 1	ACCOUNT SOMMANT				
	PREVIOUS BALANCE	72.16			
	PAYMENTS - THANK YOU	-72.16			
	OUTSTANDING BALANCE	0.00			
	PENALTIES	0.00			
	LATE FEES	0.00			
	ADJUSTMENTS	0.00			
	ADVANCE PAYMENT	0.00			
	CURRENT CHARGES - DUE BY 04/07/25	72.25			
	TOTAL AMOUNT DUE	72.25			

ACCOUNT CHIMMARY

CCF		Historica	II Usage				
100						= 2013 USAGE	WAT
80						= CURRENT PERIOD	SEW
80						= Tier 1	SEW
40						(everything above Tier 2 line will be considered Tier 3)	
20						1	
٥	Apr Jan	Aug	Oil	Dec	74	•	CUR

WATER	Meter #94761439	72.25
Standby Serv	rice	65.26
Tier 1 SEWER	3.00 Units @	2.33 6.99 0.00

CURRENT PERIOD (2025)							
PREVIOUS READING	CURRENT READING	GALLONS USED*	SERVICE DAYS	DAILY USAGE (GAL)			
12/23/24	02/20/25						
5965	5968	2,244	59	38.03			
	SAME PERIOD LAST YEAR (2024)						
PREVIOUS READING	CURRENT READING	GALLONS USED*	SERVICE DAYS	DAILY USAGE (GAL)			
01/02/24	02/26/24						
		8,977	55	163.22			
	DIFFERENCE	-6,732	4				
	% CHANGE	-75.00%		-76.70%			

A MESSAGE FROM THE CITY OF UPLAND

SRD ANNUAL EGG-STREME EGG HUNT FOR ADULTS: JOIN US ON SATURDAY, APRIL 12TH AT GREENBELT PARK (1STH ST AND BENSON AVENUE), STARTING AT 500PM ENLOY TASTY TREATS FROM FOOD TRUCKS AND COLD BEERS FROM 11E BEER GARDEN. AT BODPM THE EGG HUNT BEGINS (\$10 PER PERSON / 21 YEARS AND OLDER), BRING A FLASHLIGHT AND BASKET AND GET READY TO HUNT IN THE DARK FOR YOUR CHANCE TO WIN EGG-CELLENT PRIZES. FOR NORE INFORMATION, PLEASE CONTACT UPLAND RECREATION AT (909)931-4280.

"UNIT CONVERSION TO GALLONS: 1 unit = 1 HCF or 748.1 gallons

SEE REVERSE SIDE FOR ADDITIONAL INFORMATION

PLEASE RETURN THIS PORTION WITH YOUR PAYMENT





ACCOUNT NUMBER: 123-4567.89 SERVICE ADDRESS: 123 S EASY ST

CUSTOMER NAME:

ULE0312B 8446 1 AV 0.545 7000008606 00.0024.0293 8446/1

JOHN DOE 123 S EASY ST UPLAND CA 91786-6642

CURRENT CHARGES	DUE 04/07/25	72.25
TOTAL AMOUNT DUE		72.25
AMOUNT ENCLOSED \$		

#### LEASE REMIT TO:

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CITY OF UPLAND PO BOX 101115 PASADENA, CA 91189-0005



CITY OF UPLAND c/o Burriec Waste Industries, Inc. 9820 Cherry Avenue Fontana, CA 92335 (909) 949-0500

Burrtec Customer 12345 Anystreet Anytown, CA 12345

Customer Number XXXXXXXXXXXXXI Invoice Number XXXXXXXXXXXXXX Statement Date 07/01/23 Service Period July - Aug 2023

Date	Quantity	Description	Charges	Credits	Totals
		Total Previous Balance			0.00
		Other Charges and Payments			
		Current Charges			
07/01/23	1	For Service at: 12345 Anystreet Trash Service	0.00		
		T			
		Total Amount Due On Receipt			0.00
		CAMPI			
		SAMPL			

Holiday Schedule - Our offices will be closed September 4, in observance of the Labor Day holiday. Your collection service will be delayed one day for the remainder of this week.

Customer Service Hours are Monday - Friday, 8:00 AM to 5:00 PM. For your convenience, you can pay this invoice online. Please go to www.burriec.com and click on OnlineBillPay. Payments may also be made in person at our Customer Service Office. Please contact Customer Service at (809) 949-0000 for assistance.

PLEASE MAIL ALL OTHER WRITTEN CORRESPONDENCE TO: BURRIEC WASTE INDUSTRIES -ATTN: CUSTOMER SERVICE - 0829 CHERRY AIE , FORTIVA, CALFORNIA 22335
PLEASE DETACH ABOVE PORTION AND RETURN WITH PAYMENT - DO NOT SEND CASH - PLEASE MAKE CHECKS PRIVABLETO \* CITY OF UPLAND\*

CITY OF UPLAND c/o Burrtec Waste Industries, Inc. 9820 Cherry Avenue Fontana, CA 92335 (909) 949-0500 Customer Number
Service Period
Due By
Total Due

XXXXXXXXXXXXXX
July - Aug 2023
Upon Receipt
\$XX.XX

Enter Amount Paid: \$

\* Please note - to assure proper credit to your account with your account number on your check Please Make Check Payable to: \*CITY OF UPLAND\* Please Do Not Send Cash

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Burriec Waste Industries, Inc. 9820 Cherry Avenue Fontana, CA 92335 CITY OF UPLAND P.O. Box 5909 Buena Park, CA 90622-5905

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# Background-What tools did the City utilize when a customer did not pay their bill?

- Noticing
- Disconnection of Services
- Lien Process for Non-Payment
- Forced Eviction

### Background-Utility Delinquencies Prior to Recent CA State Senate Bill 998 Actions

Sent to	FY 2016-	FY 2017-	FY 2018-	FY 2019-
Lien	2017	2018	2019	2020
Sewer	2 delinquent	3 delinquent	3 delinquent	3 delinquent
	accts	accts	accts	accts
	(\$1,017.52)	(\$1,193.77)	(\$1,335.82)	(\$1,158.27)
Trash	1 delinquent	1 delinquent	2 delinquent	2 delinquent
	accts	accts	accts	accts
	(\$291.69)	(\$301.72)	(\$391.44)	(\$373.80)
% of Utility Billing	0.00%	0.00%	0.00%	0.00%



### Background-Timeline of State of CA Legislative Impacts & City Response



February 1, 2020: CA Senate Bill 998 went into effect

March 11, 2020: COVID shutdown

April 2, 2020: Governor Newsom issued Executive Order No. N-42-20

July 27, 2020: City Council approved delinquent utility accounts liens

July 26, 2021: City Council approved delinquent utility accounts liens

Dec 31, 2021: Executive Order No. N-42-20 ended

August 8, 2022: City Council approved delinquent utility accounts liens

May 5, 2023: COVID officially ended

July 24, 2023: City Council approved delinquent utility accounts liens

Nov 27, 2023: City Council adopted Upland's SB 998 Policy

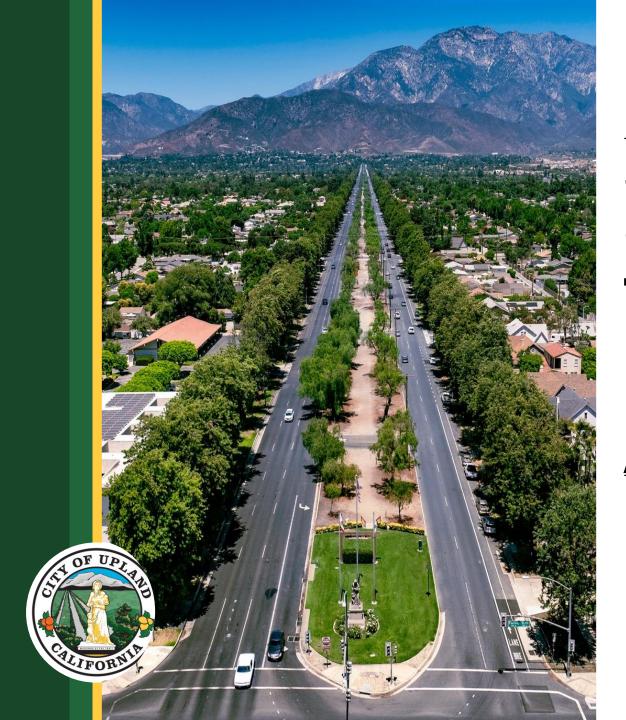
January 1, 2024: CA Senate Bill 998 Policy took effect

July 22, 2024: City Council approved delinquent utility accounts liens

January 2, 2025: Delinquent notices went out to account holders and property owners

April 8, 2025: Public Works Committee Meeting – Committee & Staff received public comment

May 6, 2025: Public Works Committee Meeting – Committee & Staff received public comment



Question: How did CA
State Senate Bill 998 and
other State actions affect
the City's ability to collect
unpaid bills?

Answer: It eliminated local control and increased delinquencies substantially

### Background-Utility Bill Enforcement Prior to Recent CA State Actions

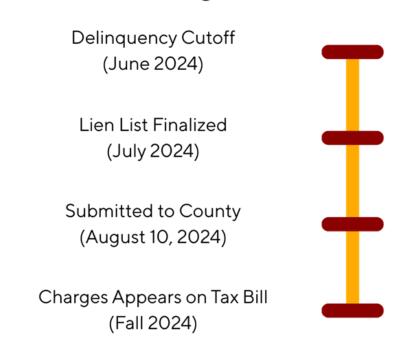


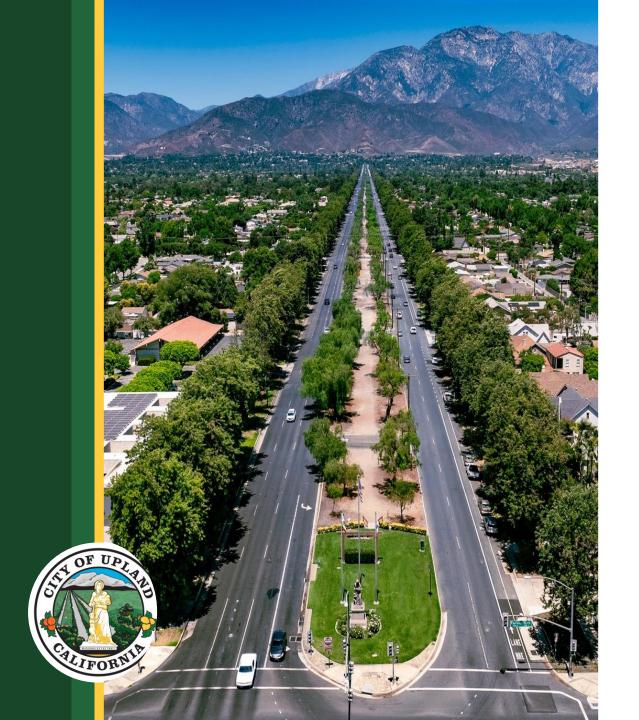
- Prior to CA Senate Bill 998 (Water Shutoff Protection Act), the City of Upland primarily relied on water shutoffs as the main enforcement mechanism to collect payment on delinquent utility accounts
- The CA Senate Bill 998 imposed strict requirements on when and how water service could be discontinued for residential accounts
- CA Senate Bill 998, took effect for Upland on February 1, 2020

### Background-Utility Bill Delinquency after Senate Bill 998

- The average time until unpaid bill is received by the City is 406 days
- If no payment in July 2024
   City misses cutoff. Not
   placed on lien list until July
   2025. The non pay period
   would be 771 Days

### Delinquent Account Lifecycle Trash Billing to Tax Roll





# Background-Utility Bill Delinquency after Senate Bill 998

**Over 400 Accounts Delinquent** 

\$392,507 Sewer \$530,178 Trash

\$922,685 Total Delinquency\*

\*This figure does not include water utility delinquencies

# Background-CA Senate Bill 998 Impacts the City in Several Ways

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### If the City's Utility enterprise does not collect revenue:

- Impacts to service delivery of capital projects
- Impacts to General Fund
- Increased admin time, reprographic, and third-party costs

#### 2026 Projects Anticipated to be Impacted

19<sup>th</sup> Street Reconstruction (Mountain to Euclid)

Grove Avenue Rehab (Foothill to 15<sup>th</sup> Street)

1<sup>st</sup> Avenue Rehabilitation ("A" St. to "D" St.)

Randy St. Neighborhood Rehabilitation (Randy St., Fairwood Wy., Terry Wy., and Silverwood Ave.)

# Background-CA Senate Bill 998 Impacts Complaint Ratepayers (Upland Homeowners)

- The City's Utility Enterprise Funds are designed to operate like a business
- This means that enterprise funds do not subsidize delinquencies or deficits due to unpaid bills
- This process ensures the fund(s) can meet their fiduciary & operational obligations to provide services and infrastructure
- Any deficits due to unpaid bills (delinquencies) such as the previously mentioned \$922,685 are factored into utility rate studies to recover the loss
- "Good" compliant ratepayers are subsidizing (footing the bill) for "Bad" non-compliant ratepayers. This artificially increases rates for all





### Tax Roll Billing Proposal Background



Due to changes in State Law and its associated impacts on delinquencies, Staff is requesting for consideration that the Utility Bills be placed on the San Bernardino County tax rolls:

- These charges will be added into a single efficient bill twice a year and included in monthly mortgage impound accounts
- The City will continue to retain full control over rate setting, any future rate increases, and the policies governing utility services
- Transitioning to tax roll billing does not shift control to the County—it simply utilizes an existing, proven municipal best practice for revenue collection
- Placing utilities on the County tax roll provides a streamlined and responsible solution that improves efficiency while maintaining local authority, accountability and ensuring other rate payers aren't affected

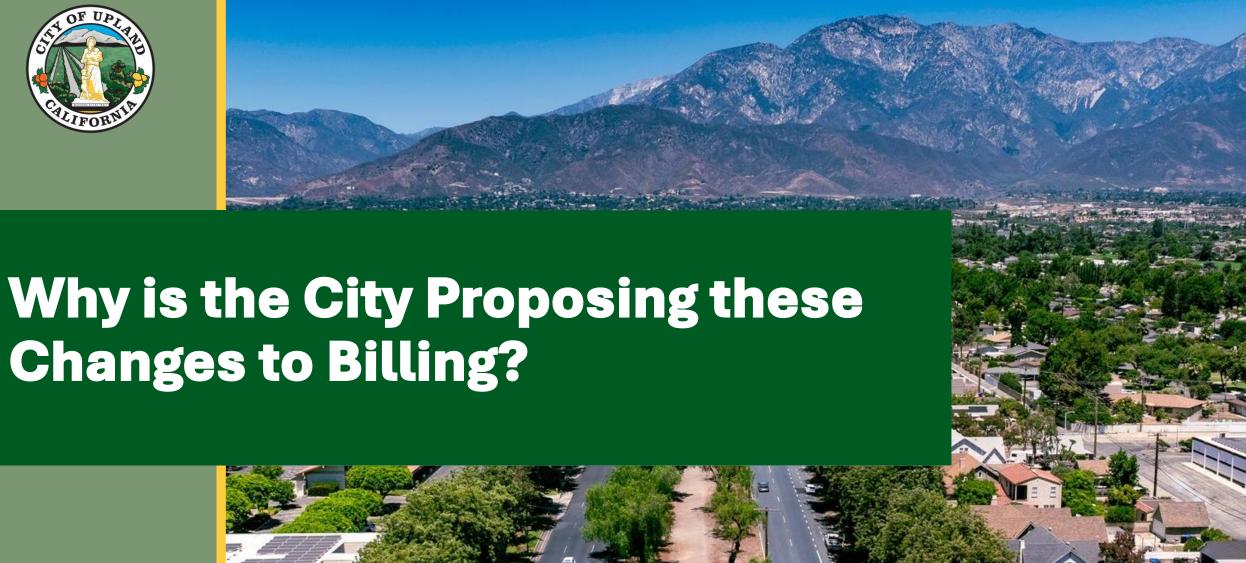
### Tax Roll Billing Proposal Background



If approved, the City of Upland will place all residential solid waste, sewer, and storm drain charges on the San Bernardino County property tax rolls beginning July 1<sup>st</sup>, 2025.

- Under the new system, utility charges will be collected twice a year instead of six times.
   These charges will be included on property tax bills, which are issued in two installments
- Residents will receive fewer bills each year, and those with mortgage impound accounts will see their updated charges in their monthly escrow payments
- If approved, the City of Upland will develop a Public Outreach Plan to inform residents about their available options







- Protection for Compliant Ratepayers
- More Efficient Debt Collection
- Ensuring More Consistent Capital Infrastructure Project Delivery
- Fiscal Sustainability
- Cost Reduction, Efficiency, and Transparency
- Environmental Sustainability



### Protection for Compliant Ratepayers

- Ensuring more efficient collection of unpaid bills and substantially reduced delinquencies means that "Good" compliant ratepayers are significantly less likely to subsidize (foot the bill) for "Bad" non-compliant ratepayers
- Having less delinquencies translates to ultimately lower rates when conducting a ratepayer study



#### More Efficient Debt Collection

- Placing charges on the tax roll greatly improves the City's ability to collect on delinquent accounts
- Property tax payments are enforceable and tied to the property, ensuring unpaid utility charges are recovered through the County's existing collection mechanisms
- This helps reduce the City's exposure to write-offs and ensures fairness in cost recovery across all customers

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### Ensuring More Consistent Capital Infrastructure Project Delivery

- Revenue protection is a critical component of the City's Capital Improvement Program
- Should there be a deficit in the Enterprise Funds due to delinquency, capital utility projects from the enterprise utilities (sewer, storm drain, trash, water) can be impacted/delayed
- If there is a deficit in the Enterprise Funds due to delinquency, capital improvement projects from the General Fund can also be impacted/delayed
- Consistent revenue improves aging infrastructure
- Ensures the City can meet regulatory compliance on utilities' operations & improvements and avoid fines



#### Fiscal Sustainability

 It ensures the long-term financial stability of enterprise-funded infrastructure—such as water, sewer, and solid waste—by safeguarding against revenue loss due to delinquency, system inefficiencies, or billing gaps



#### Cost Reduction, Efficiency, and Transparency

- Tax roll billing significantly simplifies the utility billing process for both the City and its residents
- Reduces the number of bills issued from six per year to two, aligning with property tax payments
- Improves transparency by clearly itemizing utility charges on property tax bills
- Reduces customer confusion by creating a more efficient, streamlined billing experience
- Cuts administrative costs related to printing, mailing, and processing
- City Maintains Control. Residents choose options with an Opt-Out process
- Lower cost to City and homeowners



### **Environmental Sustainability**

- Utilizes environmentally sustainable practices by significantly reducing the need for paper bills, envelopes, and postage
- Decreases the City's carbon footprint by minimizing printing, mailing, and fuel usage associated with traditional billing methods
- Switching to tax roll billing will eliminate the need for about 600,000 sheets of paper annually
- Supports Upland's Tree City USA Commitment by saving a significant amount of trees & paper waste long-term

### Tax Roll Billing is a Municipal Best Practice utilized by many other Cities

- Adelanto (Solid waste and recycling)
- Bakersfield (Refuse and recycling rates)
- •Chino Hills (Sewer charges for sewer-only accounts)
- •Chula Vista (Sewer services for some customers)
- •El Cajon (Sewer service charges)
- Fontana (Sewer, trash and recycling services)
- Highland (Solid waste program fee)
- •Kelowna (Sewer services for sewer-only customers)
- Lancaster (Sewer service charges)
- Lindsay (Delinquent water, sewer, and refuse charges)
- Livermore (Sewer service charges)
- Monterrey (Wastewater treatment charges)
- •Newport Beach (Sewer and recycling fees for some properties)

- Palm Desert (Solid waste and recycling services)
- Placentia (Solid waste and recycling services)
- •Redwood City (Sewer service charges for certain customers)
- Rialto (Sewer and Trash)
- San Bruno (Sewer service charges)
- San Jose (Solid Waste)
- •San Mateo (Sewer service charges for certain customers)
- Simi Valley (Sewer service charges)
- •West Hollywood (Direct benefit assessments e.g., sewer, solid waste)
- Yucaipa (Solid waste collection service charges)





### What Accounts would the Proposed Change Apply to?



- This transition affects residential property owners only
- A residential customer is defined as:
  - ✓ Single-family homes
  - ✓ Condos
  - ✓ Single-family home with ADUs
  - ✓ Not commercial or industrial customers

### What Accounts would the Proposed Change Apply to?



- Approximately 78% of homeowners have their property taxes paid through impound accounts (mortgage escrow)
  - A majority of homeowners will have utility charges collected now monthly (via their mortgage statement) instead of bi-monthly
  - Certain property owners who do <u>not</u> have their taxes impounded will pay twice per year during their regular property tax bill
  - The County may allow an alternative payment plan for non-impounded property owners on a case-by-case basis (verification of details in process)

### Will this increase my costs?

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#### No. This will reduce costs and create savings for residents and the City

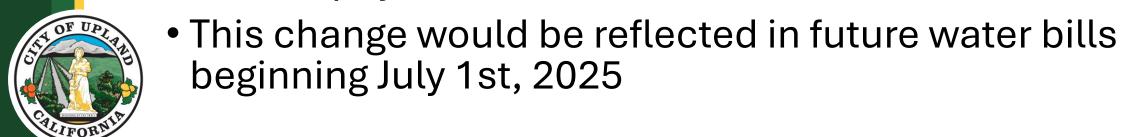
- Eliminates Monthly Billing Costs
  No printing, postage, or processing fees associated with traditional monthly bills
- Reduces Staff Time & Overhead Fewer staff resources needed for invoicing, collections, and account maintenance
- Improves Collection Rate
  Charges are secured via property taxes, reducing late or unpaid accounts
- No Cost for Delinquency Management
  No need for shutoff notices, service interruptions, or payment plans
- Shared Cost Through County System
  Tax roll charges are bundled with property tax bills, spreading costs over more accounts
- Reduced Capital Revenue Risk
   Ensures predictable cash flow—critical for infrastructure planning
- Paperless System Reduces Environmental & Material Costs Supports sustainability goals by eliminating paper invoices





#### **Storm Drain:**

- The storm drain fee is included within your current water bill
- The current amount per month charged for storm drain billing equals 90 cents (\$0.90)
- This amount would be removed from your current water bill and now applied on your property tax bill/monthly escrow payment





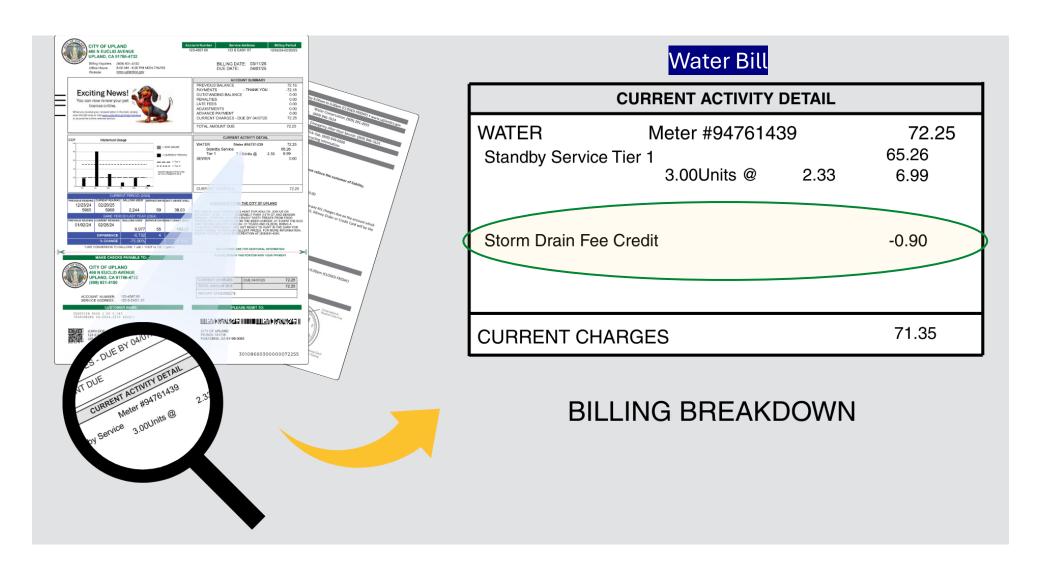
- If the City proceeds with the County tax roll billing process, there is an annual savings of approximately \$225,000
- Staff is recommending that these proposed savings are passed on directly to residents
- This equates to \$14.04 per household per year for trash and sewer
- The \$10.80 storm drain fee will no longer appear on your water bill, instead it will be placed on your property tax bill



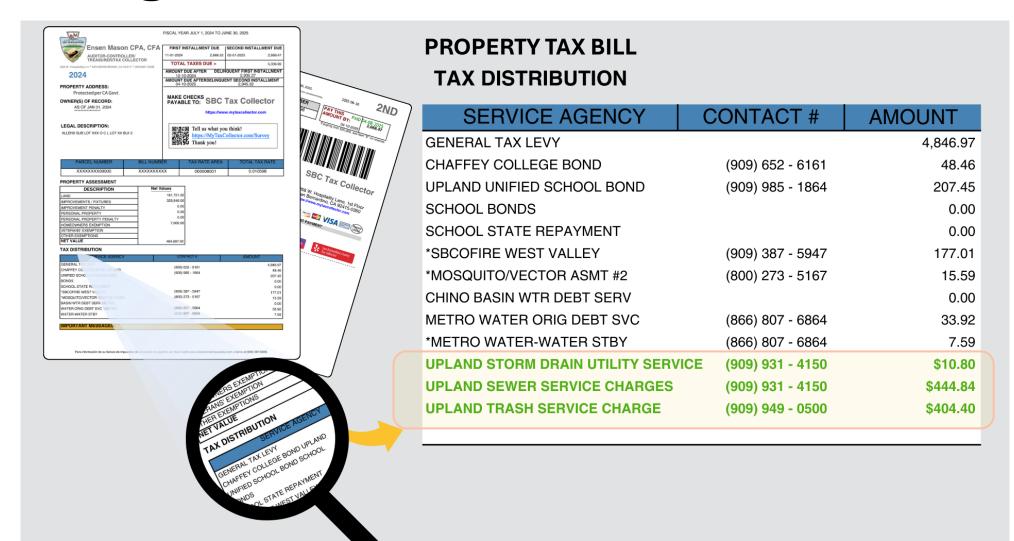
#### **Trash and Sewer:**

- Year 1
   Each residential account will receive a direct rebate check in the mail in the amount of \$14.04, representing a one-time reimbursement of savings. This check will be sent to residents' homes in July 2025
- All Future Years
   Beginning in the second year, and for every year thereafter, the savings will be applied as a rate reduction, offsetting future cost increases















# What is an Opt-Out Program?



An Opt-Out Program allows residents to opt out of automatic utility billing through their property tax bill and instead receive direct, standalone bills (e.g., monthly or quarterly invoices).

- The Opt-Out Program gives residents a choice to be billed separately for services like sewer
- Residents who opt out will:
  - Not see charges on their tax bill
  - Receive a direct invoice for utility services
  - Pay a processing/admin fee (e.g., \$35/year) to cover billing costs
  - Eligibility requirements apply (e.g., no defaults or multiple late payments)
  - If a resident fails to meet conditions, they are returned to automatic property tax billing

# **Opt-Out Options**



#### **Sewer Service Opt-Out Pilot Program**

- The average annual sewer bill is approximately \$400 per residential account
- Estimated cost of opt-out billing: \$35 per year per participant\*
- Cost covers direct billing system, customer service, and collections
- Can accommodate those who prefer monthly or quarterly direct billing over tax roll
- Conditions for eligibility:
  - Must maintain good payment history: more than two late payments or any default disqualifies participation
  - Residents will be re-enrolled in property tax billing if disqualified

<sup>\*</sup>This is based upon 250 participants. Any less or more would alter the opt-out fee.

# **Opt-Out Options**



#### **Trash Service Opt-Out Pilot Program**

- The average annual Trash bill is approximately \$450 per residential account
- Cost covers direct billing system, customer service, and collections
- Can accommodate those who prefer monthly or quarterly direct billing over tax roll
- There is no additional billing cost to eligible opt-out applicants
- Conditions for eligibility:
  - Must maintain good payment history: more than two late payments or any default disqualifies participation
  - Residents will be re-enrolled in property tax billing if disqualified

# **Opt-Out Options**



### **Storm Drain is Not Eligible for Opt-Out Option:**

- Storm drain fees must be separated from the water bill due to upcoming MS4 compliance and audit tracking requirements
- Creating a stand-alone storm drain bill is cost-prohibitive:
  - Estimated annual billing cost: \$35 per account
  - Actual storm drain service cost: only \$10.80 per year
  - Charging residents \$35 to collect \$10.80 is not financially viable or justifiable

## Recap

Placing utility billing and collection on the County property tax roll offers the City significant advantages:

- The approach streamlines administrative operations, lowers billing and collection costs
- The City maintains all control of the billing program. Rate increase still goes thru 218 public noticing process by the City
- It improves revenue collection by ensuring higher and more timely payments
- Provides predictable cash flow to support capital improvement projects
- It ensures legal compliance with state laws requiring continuous service and eliminates the need for shutoffs as a collection tool
- Overall, this method offers a more efficient, transparent, and financially sustainable solution for utility revenue management







## **Recommended Action**

It is recommended that the City Councill adopt resolutions authorizing the implementation of tax roll billing for Citymanaged utility services, specifically sewer, storm drain, and trash, to improve efficiency, reduce administration costs, and protect utility revenue streams



# **City Council Options**

## Option A:

Place Billing on Tax Roll with Trash Opt-Out Pilot Program

### Option B:

Place Billing on Tax Roll with Trash Opt-Out Pilot Program and Sewer Opt-Out Pilot Program



Take No Action



# **City Council Options**

#### **Take No Action Scenario**

- The current lien process takes approximately 406 days to recover unpaid funds
- As delinquent balances accumulate, Capital Improvement projects are delayed, and there is an overall lack of fiscal sustainability as a City due to reduced revenue
- Bad Debt and delinquencies will continue to be subsidized by "Good" compliant ratepayers
- This causes rates to artificially go up for all



## **Next Steps and Public Outreach**



- Bi-monthly billing from the City will cease for trash, sewer, and storm drain July 1, 2025
- For homeowners who update their escrow impound accounts (a majority of homeowners) will now have utility charges collected monthly instead of bimonthly
- Property owners will receive a \$14.04 check in the mail from the City
- For property owners without impounded accounts, their property tax statements will be updated to reflect City billing for trash, sewer, and storm drain
- November 1, 2025: First property tax statement to reflect updated amounts

# **Next Steps and Public Outreach**



If approved, property owners who have impounded accounts will receive communication instructions from the City to send to their escrow/mortgage companies to update their escrow accounts

If approved, a Public Outreach Plan will be developed to educate residents about their options. The plan will include the following components:

- In-person Workshop(s)
- Zoom Webinar (recorded and available on the City's website)
- Informational Mailer with City check
- Dedicated Webpage with detailed information
- Dedicated Customer Service Hotline that will assist with transition
- Curated Social Media Posts



**Thank You**